

Public consultation on revisions to the ECB's policies concerning the exercise of Options and Discretions (O&Ds) in Union law

Deutsche Bank
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General comments

Public consultation on revisions to the ECB's policies concerning the exercise of Options and Discretions (O&Ds) in Union law

ECB Guide on Options and Discretions under Union law

Please enter all your feedback in this list. When entering feedback, please make sure that:

- each comment deals with a single issue only;
- you indicate the relevant article/chapter/paragraph, where appropriate;
- you indicate whether your comment is a proposed amendment, clarification or deletion.

Deadline: midnight CET on 10 January

ID	Section	Page	Type of comment	Detailed comment	Concise statement as to why your comment should be taken on board	Name of commenter	Personal data
	Section II, Chapter 2, , point 16	32-33	Amendment	We understand that the minority interest recognition framework prior to the introduction of the "lower of the two requirements criterion" in CRR III was already designed such that the minority interest recognised was loss absorbent at group level. This was not achieved by an automatic transfer of resources. Instead, this was achieved by limiting the recognition of minority interests is that only the amount of minority interests on consolidated level should be recognised at consolidated level. In more practical terms this means, in case the subsidiary own funds instruments are written down or converted, the generated loss absorption is confined to the subsidiary. Therefore, the recognised minority interest is limited to the requirements applicable to the subsidiary. However, to ensure that the risk and capital allocated to the subsidiary do not exceed those determined at the consolidated level, as econd safeguard was introduced, which limits the recognition to the requirements on consolidated level. The lower of the two levels should be applicable, ensuring that only that part of own funds is recognised on a consolidated level, which would absorb losses attributable to the group. According to this rationale, the cap at the capital requirement from a group perspective was deemed necessary to ensure loss absorbency on group level in cases where from a group perspective the consolidated capital requirement of the subsidiary is lower than the subsidiary's standalone capital requirement. This cap intends to align group level capital allocation with respective risk recognition and ensures loss absorbency on group level as it restricts the minority interest recognised on group level to the capital requ	The derogation from the "lower of the two requirements criterion" is possible if it can be demonstrated that the additional amount of minority interest recognised is available to absorb losses at consolidated level. In this respect the O&D consultation requires an automatic transfer of resources within the group such that capital instruments issued by the subsidiary also absorb losses arising outside of the subsidiary. For any subsidiary that would be subject to own funds requirements on a standalone basis, this would make the own funds instruments ineligible for standalone capital requirement purposes. There are cases where loss absorbency on group level can be demonstrated without such an automatic transfer of resources.	Deutsche Bank	Publish
				Case (b) represents a special situation that requires further consideration in relation to the original intention of the lower-of concept. As the capital requirement from a group perspective is below the standalone capital requirement, the amount of minority interests recognised as loss absorbing on group level must in general be restricted to this lower amount to align the capital recognised with allocated risk and thus ensuring loss absorbency at group level. Loss absorbency of the additional amount of minority interests at group level. Loss absorbency of the additional amount of minority interests at group level, be only given if the capital of the subsidiary can be used to cover losses that arise outside of the entity. When playing through standard cases of minority shareholder contracts, we deem it impossible to fulfil this requirement of an automatic intragroup transfer of resources. Any subsidiary that is subject to own funds requirements on a standalone basis would not be able to meet the requirement for the automatic absorption of losses incurred by other group entities without violating the qualitative requirements for the recognision of the subsidiary's own funds instruments under the CRR or IFR, i.e. it would make the own funds instruments ineligible for standalone capital requirement purposes. A more detailed explanation is provided below. In contrast, in case (a), the capital requirement from a group perspective is higher than the standalone capital requirement throne, in this situation loss absorbency on group level does not require that minority interests cover losses outside of the entity. Instead, it is required to demonstrate that the entity has capital to cover the higher capital requirement from a group perspective. In case (a) this condition can be evidenced by: *The subsidiary being integrated into the capital management of the consolidated group, and accordingly required to hold sufficient capital to meet the group allocated capital requirement which is allocated by the group confirms			

Adjustment and all continues of the stage of the analysis of the continues of the stage of the s			
Authorities to the control of the co			
Proposition contracted by pre- graded contracted by pre- graded contracted by pre	A proposed amendment of the O&D guide to distinguish the two cases is provided below.		
The Statistics Cell mode of a Constitution of the Constitution of	Additional comments of the criteria established for case (b) are provided below.		
When the same part of the condend control of the Co	16. DEROGATION FROM THE "LOWER OF THE TWO REQUIREMENTS" CRITERION WHEN CALCULATING MINORITY INTERESTS AND QUALIFYING TIER 1 and TIER 2 CAPITAL (Article 84(1), point (a), Article		
Section 2015. Control of the Control	When assessing whether the additional amount of minority interests generated by derogating from Article 84(1), point (a), of the CRR is available to absorb losses at consolidated level, two cases must be distinguished.		
And it is took for in CPU condition to be one presence, the CDL of it is restorated in the low or present of the condition of the presence of the presence of the presence of the condition of the presence of the condition of the presence of the condition of the condition of the presence of the p	based on the CRR;		
Cylindric this private growing prescription transferred and an extract of the completion of the comple			
Contraction of the contraction o	(1) whether the provisions governing the instruments owned by persons other than the undertakings included in the consolidation pursuant to Part One, Title II, Chapter 2 of the CRR include loss-absorption mechanisms that are automatically activated in the case of losses suffered by other undertakings included in the consolidation pursuant to Part One, Title II, Chapter 2 of the CRR or if those undertakings are subject to write-down or		
Part Set (1) (a) of the CP Control Con	(2) whether the supervisor responsible for the supervision of the subsidiary on an individual or sub-consolidated basis, if different from the consolidated supervisor, requires the subsidiary to transfer the resources generated		
The common form of process of the consequence promote control	undertakings included in the consolidation pursuant to Part One, Title II, Chapter 2 of the CRR that suffered the losses, whereby the ECB plans to verify that:		
in (i) there have been any accessment of the College and the college of the colle			
(i) and 1 did write our window to constrain and a grower of the constrained. The constrained of the special constrained of the			
For the proposed of the constantion in the College control and the property of the control and the control and the property of the control and the control and the property of the control and the control and the property of the control and	(v) no third parties are able to exercise control over or prevent the prompt transfer of the resources.		
(1) constrained of the integration of the adolesting in the Foundation grows of the control band	For the purposes of the assessment, the ECB expects that the supervised entities provide the following:		
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FALE 64 11 (set (ii) of the CRR constituted the lower of the too sequit execution. It is a statement approach by the management books of the response statement and the constraint and	(2) a legal opinion demonstrating that the parent has the means to ensure that the CET1 capital of the subsidiary cannot be reduced by undue capital distributions;		
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that is responsible for compliance with production to the promotion of the compliance of an expectable highlighter or explanation and expectable highlighter or explanation and explanation plants of the compliance of the control of the product of the conditional compliance of the control of	(i) a statement approved by the management bodies of the relevant subsidiaries and of the undertaking established in the European Union that is responsible for compliance with prudential requirements on a consolidated basis, certifying that there are no current or foreseeable practical impediments to the transfer of the resources referred to under point (3) above;		
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			Comments on the second criterion regarding Art. 59 BRRD: This second criterion relates to "Article 84(1), point (a), of the CRR", i.e. the rules on the inclusion of certain CET1 items (such as CET1 instruments) of the subsidiary in the consolidated CET1 capital and refers to: "if those undertakings are subject to write-down or conversion of their capital instruments or eligible liabilities pursuant to Article 59 of the BRRD". It is not clear to us what is meant by "write-down or conversion" with respect to CET1 instruments and how this could be achieved for CET1 instruments. It is unclear to which entity this requirement applies and under which circumstances the write-down of conversion must be triggered. The wording "[] loss-absorption mechanisms that are automatically activated in the case of losses suffered by other undertakings included in the consolidation [] or if those undertakings are subject to write-down or conversion of their capital instruments or eligible liabilities pursuant to Article 59 of the BRRD" suggests that the criterion applies to the undertaking that has incurred the loss. However, based on the context, we assume it applies to the subsidiary from which the minority interest originates. We assume that the write-down or conversion requirements apply to AT1 or T2 instruments issued by the subsidiary from which the minority interest originates, since a conversion of CET1 instruments would not make sense. Equally, it is not clear under which circumstances the write-down or conversion must be triggered. In case of a Single Point of Entry resolution strategy, write-down or conversion will not be triggered automatically by the resolution authority for the own funds instruments of subsidiary A if another subsidiary B suffers losses (the idea would rather be that losses are effectively passed on to the resolution entity).			
3 Section II, Chapter 3	34	Amendment	Since the proposed framework under Art. 104 (2)(d) CRR does not refer to internal hedges, we presume, that it only applies to external transactions. This is against the background, that internal transactions are post consolidation under IFRS no longer existing and are hence not classified as trading for IFRS purposes. That statement should be reflected in the document.	Without this clarification, it is not clear, if also for internal derivatives an ECB approval is requested for BB allocation.	Deutsche Bank	Publish
S. A. P. C.	34-37		Fundamentally the documentation requirements for a Banking Book allocation are quite extensive and redudant. This increases the operational burden on banks. This undermines the European Commission committment to reduce reporting requirements for EU firms, without adding to financial stability or resilience. In practice a Banking Book allocation is only justifiable, if there is neither trading intent nor the transaction hedges a position held with trading intent. Banks are requested to provide different documents confirming the same	We recommend to reduce the variety of documents to be provided to ECB	Deutsche Bank	Publish
4	34	Amendment	Section 3 paragraph 1 clarifies that an assignment to the Banking Book is only possible, if ECB has approved it. Under the assumption, that a position is not captured by an ECB approval for a group of positions, this implies, that once banks enter into a new transaction, banks will assign the transaction to the Trading Book in a first instance. Only afterwards, once the ECB approval has been granted, the transaction is Banking Book eligible and would need to be reclassified to the Banking Book. We presume, that the assignment to the Banking Book following ECB approval under Art. 104 (4) does not request in addition an ECB approval under Art. 104a CRR (reclassifications).	CRR3 once FCB approves the Banking Book assignment. It is our	Deutsche Bank	Publish
5	36	Amendment	Section 3 paragraph 5 (viii) requests banks to define actions post initial assignment that may not be known at inception. Even if actions are known at inception, we presume, that banks are not tied to those predefined envisaged actions if circumstances are changing over the course of the transaction. Otherwise, that requirement limits the bank's discretion unnecessarily.	The ECB O/D guide should focus on intial assignment and not cover any actions post initial assignment.	Deutsche Bank	Publish
6	36	Amendment	Section 3 paragraph 6 (ii) (b) requests the termination of the hedging derivative instrument in case the hedged instrument expires, is sold, terminated or exercised. In addition to discontinuing the hedge, any credit or equity hedge could be subject to the mandatory Trading Book allocation under Art. 104 (2) (b) and also be allowed to move to the Trading Book. Also, a documentation confirming that the hedging derivative has been discontinued is requested. As the discontinuation happens post the ECB approval to assign the derivative to the Banking Book, this requirement indicates, that an additional information to ECB is requested once the derivative is	The ECB O/D guide should focus on intial assignment and not cover any	Deutsche Bank	Publish
7	36		Section 3 paragraph 6 (iii) (a) is speaking of "hedge effectiveness and hedge relationship". The concept of "hedge effectiveness" is known under IFRS. However, in this case it cannot refer to IFRS since any derivative that is a designated and effective hedging instrument under IFRS does not qualify as derivative under IFRS and is therefore not subject to the presumed Trading Book allocation under Art 104 (2) (d). The demonstration of any form of "hedge effectiveness" should be allowed based on different concepts, e.g. CRR credit risk mitigation framework for RWA hedges in the Banking Book, econonmic hedging for non-RWA hedges or relying on the IRRBB framework for IRRBB hedges. Further as hedges for IRRBB purposes as well as banking book credit risk RWA are very detailed covered by existing regulation (e.g. IRRBB framework, CRR requirements for credit risk mitigation) we think, such derivatives should not be required to be subject to the ECB approval process under Art. 104 (4) CRR.	is referred to here. Also, we think a general carve out from the approval	Deutsche Bank	Publish
8	37	Amendment	Section 3 paragraph 6 (vii) is redundant to (x) as the lacking trading intent is the justification for Banking Book assignment relevant for both (vii) and (x).	Resolve redundancy	Deutsche Bank	Publish
9	37	Amendment	Section 4 refers to the Trading Book assignment for hedge funds. The scope of hedge funds is unclear since CPR does not provide a clear definition of hedge funds.	Without this clarification the scope of this rule is unclear. We recommend to use the following definition: a hedge fund is defined as an EU AIF or Foreign AIF, provided the EU AIF or Foreign AIF employs leverage on substantial basis within the meaning of Artilce 111 of the Commission Delegated Regulation (EU) No. 231/2013 of 19 December 2012 ("AIFM Level 2 Regulation).	Deutsche Bank	Publish
10	38	Amendment	Section 4 paragraph 5 (v) is speaking of Art. 104 (4) and non-trading book management. As it is about hedge funds, it should be Art. 104 (5) and trading book management instead.	Remove typo	Deutsche Bank	Publish
Section II, Chapter 3	42-44	Clarification	We propose to align the Unexpected Loss % with the Guidance for the ECB Fast-track approval process. In the guidance, UL% is the one at inception and is assumed to be kept constant over time and does not evolve with portfolio amortisation. The allocated UL in the last year of the transaction is calculated using the outstanding portfolio size rather than the initial portfolio size to reflect the amortisation of the portfolio.	Without this clarification, it is not clear how regulatory UL is defined. With this proposed clarification, an alignment to the guidance provided for the ECB Fast-track approval process is achieved and thus, the same UL calculation are used which simplifies the process on bank and ECB side.	Deutsche Bank	Publish
2 Section II, Chapter 3	42-44		We propose to align the end date of the securitisation with the Guidance for the ECB Fast-track approval process for the purpose of allocating expected and unexpected losses in this test. The end date should be the date of the time call (calculated as last day of the replenishment period + WAL) or the date of the clean-up call; whichever is first.	Without this clarification, it is not clear how the term 'whole life of securitisation' is defined. With this proposed clarification, an alignment to the guidance provided for the ECB Fast-track approval process is achieved and thus, the same end dates are used which simplifies the process on bank and ECB side.	Deutsche Bank	Publish
Section 2, Chapter 3, Paragraph 12(3)	46	Amendment	Paragraph 12(3) and Paragraph 13(8) require maintaining comprehensive lists of instruments. It should be clarified that the inventories should not include any information already provided in the other - to avoid repetition and redundancies. This is in order to reduce the operational burden on banks, in line with the European Commission committment to reduce reporting requirements for EU firms.	Preferably banks do not need to be required to maintain the inventories from Paragraph 12(3) and 13(8). If that is not acceptable, then any linkage between the two inventories should be avoided. E.g. Paragraph 12(3)(ii) mandates the inclusion of "pricing models/methodologies used to calculate sensitivities", which appears redundant as required by Paragraph 13(8).	Deutsche Bank	Publish

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Section 2, Chapter 3, Paragraph 12(10)	48		Requiring as part of each annual internal review to include in the documentation a follow up of previous findings, results in an excessive and duplicated operational burden. Institutions have typically robust internal processes to monitor the remediation of all market risk related findings (e.g., internal audit, model validation, competent authority findings) which are regularly reported to senior management. In the dialogues between institutions and the competent authority the status of outstanding findings is a frequent topic in such dialogues. So this requirement increases the operational burden on banks. This undermines the European Commission committment to reduce reporting requirements for EU firms, without adding to financial stability or resilience. We recommend the following amendments to Paragraph 12(10): "For the purpose of the assessment of compliance with the specifications in Article 325c it is expected that the credit institution submits the following information to the ECB: (i) (ii) an audit report, signed by the head of the internal audit function of the institution and approved by the management body, describing the main outcomes of the SAQ, a summary of the findings identified, including their severity, and a corresponding remediation plan. Upon request from the competent authority, the institution shall provide the follow-up on the remedial actions derived from previous independent reviews."	Requiring as part of each annual internal review to include in the documentation a follow up of previous findings, results in an excessive and duplicated operational burden. We recommend that instead institutions make available that information upon request of the competent authority. This will help reduce operational costs.	Deutsche Bank	Publish
Section 2, Chapter 3, Paragraph 13(3)	50	Clarification	The ECB should clarify that if "already approved applications remain valid", any conditions or restrictions that were set at the time of the original approval will no longer be applicable with the publication of this revised EGOD. In particular, qualitative justifications should suffice for such usage. The industry seeks confirmation that the guide supersedes all previous obligations, which varied across banks. Firms should have the option to independently decide to adopt qualitative criteria and discontinue their quantitative processes, provided they have assessed and confirmed that their inventory of alternative definitions and justifications is adequately prepared.	In a number of cases, when the ECB approved the use of alternative sensitivities, it did so under certain conditions that varied between banks (for example, by imposing certain obligations on the monitoring process). Therefore, it is necessary to explicitly mention that these conditions are no longer in effect.	Deutsche Bank	Publish
Section 2, Chapter 3, Paragraph 13(5)	50	Amendment	In Paragraph 13(5)(iii)(c), documentation requires a mention of whether the alternative sensitivity definition is "owned" by and independent risk unit. It has not been clarified what is meant by "owned". As per Article 325t(a) and (b), reference is made to independent risk control unit in terms of usage for reporting profits and losses to senior management. Having alternative sensitivity ownership managed by an independent risk unit has not been included in CRR Article 325(t) and would introduce additional requirements beyond CRR Article 325(t)(1).	Paragraph 13(5)(iii)(c) should be amended to: (c) used by an independent risk unit	Deutsche Bank	Publish
Section 2, Chapter 3, Paragraph 13(6)	51	Amendment	The wording of "validation of the definition of alternative sensitivities" is not clear. Alternative sensitivities are deemed valid if they (i) are not materially different from the regulatory ones and (ii) are more appropriate from a qualitative point of view. The guide should clarify whether the validation function is expected to merely confirm (i) and (ii), and if so, that there is no need to reassess this validation periodically.	To prevent unclear internal validation efforts and varying standards across banks, the validation point must be brought in line with the criteria of appropriateness.	Deutsche Bank	Publish
Section 2, Chapter 3, Paragraph 13(7)	51	Amendment	Point 13(7) could be understood opposing to the notion of a qualitative assessment as in sections 13(1) and 13(2). It should be clarified that no distinct monitoring process is requried for alternative sensitivities if processes are already in place to monitor the performance and adequacy of their pricing models generally.	We suggest to amend this section to provide clarification and allow for broader options to achieve the intended objective. It says "regulatory non-compliance" which is too broad. We suggest to refer to CRR Article 325(t)(5) and (6) instead.	Deutsche Bank	Publish
Section 2, Chapter 3, Paragraph 13(8)(i)(b)	51	Deletion	Providing P&L reports for the alternative sensitivity use case does not an obvious added value. Therefore, this requirement increases the operational burden on banks. This undermines the European Commission committment to reduce reporting requirements for EU firms, without adding to financial stability or resilience. Specifically, this stemms from the part of the text that says "(8)(i)(b)the current and last three relevant risk management and P&L reports (daily, monthly, quarterly);" We recommend eliminating that requirement.	We see limited added value for providing P&L reports for the alternative sensitivity use case. This increases operational burden. The requirement should be eliminated	Deutsche Bank	Publish
Section 2, Chapter 3, Paragraph 13(5), (8)(ii)	51	Amendment	To prevent excessive documentation efforts, it should be acknowledged that banks may already have sufficient documentation regarding their pricing models (from which alternative sensitivities are derived) that can be provided to the ECB. There is no need to set up and maintain a complex inventory to demonstrate the appropriateness of the sensitivities used. Similarly, internal audits should be decoupled from the ongoing monitoring activity since these could operate at different frequencies. Furthermore, we propose removing the requirements outlined in (8)(ii), as they would fall under the supervision of the regular internal audit as described in Chapter 3, Section 12 on Internal Review.	The requirement for a specific inventory of sensitivities should be replaced by a requirement of "auditability" of the calculation and appropriateness of these sensitivities.	Deutsche Bank	Publish
Section 2, 19 Chapter 3, Paragraph 16	52	Clarification	New paragraph should be inserted to handle applications submitted prior to the publication of the final version of the guide.	It should be clarified that already approved applications will remain valid.	Deutsche Bank	Publish
Section 2, 20 Chapter 3, Paragraph 16	52	Amendment	The ECB lists two conditions for approving the fallback on internal ratings: "(i) an internal ratings-based (IRB) model approved by the supervisor for the same counterparties is in place; (ii) the JST does not have concerns related to that approved IRB model, substantiated by high severity findings that have resulted in the imposition of limitations or conditions that are still unresolved." The first condition is not disputable, but the second one may be overly conservative. The use case for probability of default (PD) models in the context of CVA is much simpler than the original use case for IRB risk weights, as PD models will only be used to determine whether a counterparty falls into the broader investment grade (IG) or high yield (HY) categories. There are cases where a model may encounter high severity findings accompanied by open limitations and conditions in the context of IRB risk weights, yet #-still effectively distinguishes between IG and HY counterparties. For example, if the ECB imposes a floor or add-on for certain rating grades. While this may render the model overly lenient for IRB purposes, if these grades still classify as IG, banks should be able to utilize them for calculating CVA RWAs. Furthermore, the CVA use case closely resembles the transitional arrangement outlined in the output floor (CRR Article 465.3), which permits EU banks to assign a lower risk weight to unrated corporates classified as IG when assigned a PD less than or equal to 0.05%. This approach does not require approval from the ECB and is not bound by the same constraints.	its performance to differentiate between counterparties deemed to be	Deutsche Bank	Publish

Public consultation on revisions to the ECB's policies concerning the exercise of Options and Discretions (O&Ds) in Union law

ECB Regulation on Options and Discretions under Union law

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- each comment deals with a single issue only;
- you indicate the relevant article/chapter/paragraph, where appropriate;
- you indicate whether your comment is a proposed amendment, clarification or deletion.

Deadline: midnight CET on 10 January	
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ID	Section	Type of comment	IDetailed comment		Name of commenter	Personal data
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1	Transitional arrangements for ECAI credit assessments of institutions	Regulation	, ,	ECB should be ready to extend this deadline until minimum 3 large agencies provide compliant ratings		Publish
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Public consultation on revisions to the ECB's policies concerning the exercise of Options and Discretions (O&Ds) in Union law

ECB Guideline on Options and Discretions under Union law

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Public consultation on revisions to the ECB's policies concerning the exercise of Options and Discretions (O&Ds) in Union law

ECB Recommendation on Options and Discretions under Union law

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Deadline: midnight CET on 10 January

ID	Section Type of comme	Detailed comment	Concise statement as to why your comment should be taken on board	Name of commenter	Personal data
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